CITY OF GALT
MEMORANDUM ON INTERNAL CONTROL
AND
REQUIRED COMMUNICATIONS

FOR THE YEAR ENDED JUNE 30, 2009

MGT. LTR. 2/24/10



# CITY OF GALT MEMORANDUM ON INTERNAL CONTROL AND REQUIRED COMMUNICATIONS

### For the Year Ended June 30, 2009

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### MEMORANDUM ON INTERNAL CONTROL

September 18, 2009

To the City Council of the City of Galt Galt, California

In planning and performing our audit of the financial statements of the City of Galt as of and for the year ended June 30, 2009, in accordance with auditing standards generally accepted in the United States of America, we considered the City's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We identified a deficiency in internal control that we consider to be significant deficiency that is included on the Schedule of Significant Deficiency.

Included in the Schedule of Other Matters are recommendations not meeting the above definitions that we believe to be of potential benefit to the City.

The City's written responses included in this report have not been subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

This communication is intended solely for the information and use of management, City Council, others within the organization, and agencies and pass-through entities requiring compliance with generally accepted government auditing standards, and is not intended to be and should not be used by anyone other than these specified parties.

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### CITY OF GALT MEMORANDUM ON INTERNAL CONTROL STRUCTURE

### SCHEDULE OF SIGNIFICANT DEFICIENCY

#### 2009-1 - Disbursement Process

*Criteria*: To ensure that the City only pays for goods and services it consumes, invoices should be matched with purchase orders and receiving reports prior to processing of payments.

Condition: During our audit, we found that purchase orders are not always used by the City. Also, individual departments are responsible for matching receiving reports to the purchase orders prior to authorization of payments. When processing disbursements, the Finance Department relies on the departmental authorizations on invoices as proofs that goods and services have been received.

Cause: It is the current City's policy that departments should ensure a purchase order is issued, in accordance with the City's purchasing policy. Additionally, departments should ensure that receiving reports are matched to the purchase order prior to authorization and processing for payments.

Effect: The City is exposed to the risk of paying for goods and services not consumed by the City.

**Recommendations:** The use of purchase orders and receiving reports should be an integral part of internal control. To ensure that the City only pays for goods and services it consumes, the functions of (1) approval of purchase order, (2) signing of receiving report, and (3) authorization for payment of invoice, should each be performed by a separate employee. Also, prior to payments made, Finance should perform a three-way match among purchase orders, receiving reports, and invoices.

### Management Response:

The functions as presented within the Recommendation will be reviewed amongst Finance staff and with all departments for implementation within staffing limitations.



### CITY OF GALT MEMORANDUM ON INTERNAL CONTROL STRUCTURE

### SCHEDULE OF OTHER MATTERS

# 2009-02 - Upcoming GASB Statement No. 51, <u>Accounting and Financial Reporting for Intangible</u> Assets (Effective for fiscal 09/10) - Retroactive Application Required

Governments have different types of intangible assets, such as easements, water rights, patents, trademarks, and computer software. Easements are referred to in the GASB 34 description of capital assets, which has raised questions about whether and when intangible assets should be considered capital assets for financial reporting purposes.

The absence of specific authoritative guidance has resulted in inconsistencies in the recognition, initial measurement, and amortization of intangible assets among governments. The objective of this Statement is to establish accounting and financial reporting requirements for intangible assets to reduce inconsistencies and enhance comparability.

### A summary of the statement:

- > Intangible assets should be classified, accounted for and reported as capital assets, unless excluded from the scope. Guidance in this statement is in addition to existing capital asset guidance.
- > GASB 51 specifically addresses the nature of intangible assets.
  - o Lack of physical substance. An asset may be contained in or on an item with physical substance, for example, a compact disc in the case of computer software. An asset also may be closely associated with another item that has physical substance, for example, the underlying land in the case of a right-of-way easement. These modes of containment and associated items should not be considered when determining whether or not an asset lacks physical substance.
  - O Nonfinancial nature. In the context of this Statement, an asset with a nonfinancial nature is one that is not in a monetary form similar to cash and investment securities, and it represents neither a claim or right to assets in a monetary form similar to receivables, nor a prepayment for goods or services.
  - o Initial useful life greater than one year.
- ➤ GASB 51 excludes:
  - Assets acquired or created primarily for the purpose of directly obtaining income or profit.
  - O Assets resulting from capital lease transactions reported by lessees.
  - o Goodwill created through the combination of a government and another entity.
- > Recognition of an intangible asset occurs only if it is considered identifiable. That is when either of the following apply:
  - o The asset is separable from the government. That is it can be sold, transferred, licensed, rented, or exchanged.
  - O The asset arises from contractual or other legal rights, regardless of whether transferable or separable.

## CITY OF GALT MEMORANDUM ON INTERNAL CONTROL STRUCTURE

### SCHEDULE OF OTHER MATTERS

- > Specific conditions must present to recognize internally generated intangibles. Capitalization of costs begins after all of the following criteria are met:
  - Determination of specific objectives of the project and the nature of the service capacity expected upon the completion.
  - o Demonstration of the feasibility that the completed project will provide its expected service capacity.
  - o Demonstration of the current intention, ability, and effort to complete or continue development of the intangible asset.
  - o Internally generated computer software is used as an example in applying the specific conditions approach.
- Amortization lives are addressed:
  - o Limited by contractual or legal provisions.
    - Renewal periods for rights may be considered if there is evidence that the government will seek and be able to achieve renewal and that any anticipated outlays to be incurred as part of achieving the renewal are nominal. Such evidence should consider the required consent of a third party and the satisfaction of any conditions required to achieve renewal.
  - O An indefinite life (no amortization) is permitted so long as there are:
    - No limiting legal, contractual, regulatory, technological, or other factors, and
    - No subsequent change in circumstances.
    - A permanent right-of-way easement is an example.

Retroactive Application. For GASB 34 Phase I & II governments, retroactive reporting is required for intangible assets acquired in fiscal years ending after June 30, 1980. Retroactive reporting is not required for intangible assets with indefinite useful lives or internally generated intangibles, as of the effective date of this Statement.

### Management Response:

The City has initiated communications internally amongst city departments to determine if GASB Statement #51 is applicable to the City; if so, staff will initiate steps to implement this Statement in fiscal year 2009-10.



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### REQUIRED COMMUNICATIONS

September 18, 2009

To the City Council of the City of Galt Galt, California

We have audited the financial statements of the City of Galt as of and for the year ended June 30, 2009 and have issued our report thereon dated September 18, 2009. Professional standards require that we advise you of the following matters relating to our audit.

Financial Statement Audit Assurance: Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit in accordance with generally accepted auditing standards does not provide absolute assurance about, or guarantee the accuracy of, the financial statements. Because of the concept of reasonable assurance and because we did not perform a detailed examination of all transactions, there is an inherent risk that material errors, fraud, or illegal acts may exist and not be detected by us.

Other Information Included with the Audited Financial Statements: Pursuant to professional standards, our responsibility as auditors for other information in documents containing the City's audited financial statements does not extend beyond the financial information identified in the audit report, and we are not required to perform any procedures to corroborate such other information. Our responsibility also includes communicating to you any information that we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements. This other information and the extent of our procedures is explained in our audit report.

Accounting Policies: Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the City is included in Note 1 to the financial statements. There have been no initial selections of accounting policies and no changes in significant accounting policies or their application during 2009.

Unusual Transactions, Controversial or Emerging Areas: No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus. There have been no initial selections of accounting policies and no changes in significant accounting policies or their application during 2009.

Estimates: Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments. The most sensitive accounting estimates affecting the financial statements are fair values of Investments.

• Estimated Fair Value of Investments: As of June 30, 2009, the City, held approximately \$70 million of cash and investments as measured by fair value. Fair value is essentially market pricing in effect as of June 30, 2009. These fair values are not required to be adjusted for changes in general market conditions occurring subsequent to June 30, 2009.

Disagreements with Management: For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the City's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

Retention Issues: We did not discuss any major issues with management regarding the application of accounting principles and auditing standards that resulted in a condition to our retention as the City's auditors.

**Difficulties:** We encountered no serious difficulties in dealing with management relating to the performance of the audit.

Audit Adjustments: For purposes of this communication, professional standards define an audit adjustment, whether or not recorded by the City, as a proposed correction of the financial statements that, in our judgment, may not have been detected except through the audit procedures performed. These adjustments may include those proposed by us, but not recorded by the City, that could potentially cause future financial statements to be materially misstated, even though we have concluded that the adjustments are not material to the current financial statements.

We did not propose any audit adjustments that, in our judgment, could have a significant effect, either individually or in the aggregate, on the City's financial reporting process.

Uncorrected Misstatements: Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. We have no such misstatements to report to the audit committee.

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This report is intended solely for the information and use of the City Council, its committees, and management and is not intended to be and should not be used by anyone other than these specified parties.

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